

Molten Salt Reactor Safeguards

4 Nov 2025

Jacob McComb | SGCP-CCA

Joint IAEA-NEA-EC/JRC Workshop on the Taxonomy and Related
Terminology of Fuel Cycles for Molten Salt Reactors



IAEA Safeguards

- Safeguards are a set of **technical measures** applied by the IAEA on nuclear material and activities to **independently verify** that all nuclear material is **not diverted** from peaceful activities
- States **accept these measures** through the conclusion of safeguards agreements



191 States have SG agreements in force

Safeguards Objectives

- How do we verify that **all nuclear material** is not diverted in States with comprehensive safeguards agreements?

No diversion of
declared nuclear
material

No misuse of
nuclear facilities
for production
of undeclared
material

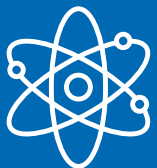
No undeclared
nuclear material
processing
anywhere in the
State

Safeguards Technical Measures



In-field safeguards measures

- ✓ Nuclear material accountancy
- ✓ Containment and surveillance
- ✓ Design information verification
- ✓ Non-destructive measurement
- ✓ Sample collection
- ✓ ...more



Applied in accordance with SG agreements

Typical Reactor Safeguards Activities

- Fresh fuel assemblies are **counted, identified,** and **verified**
- The reactor core or surrounding infrastructure is placed under **surveillance** and a **containment** boundary is established
- Core fuel assemblies are **counted** and **identified** when the core is open
- Spent fuel is **verified** after discharge and placed under **surveillance** with **periodic reverification**



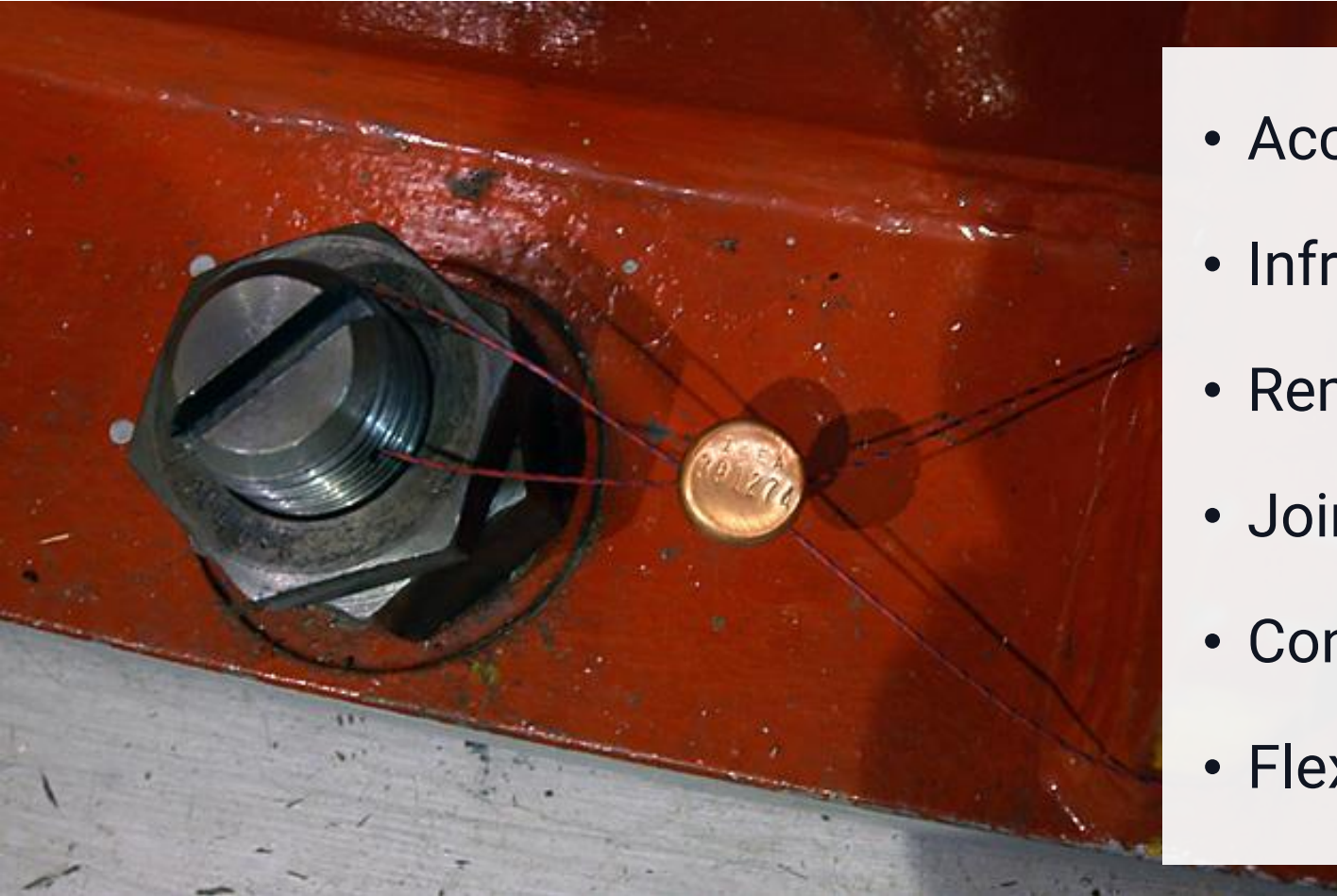
IAEA Safeguards by Design (SBD)

- SBD is the **early consideration** of safeguards technical measures in the **design process** of nuclear facilities
- **Collaborative risk management** between the State, the IAEA, and the reactor vendor
- Reduces risk to scope, schedule, budget, licensing; reduces operator burden; reduces need for retrofiting



Improves the effectiveness and efficiency of SG implementation

Key SBD Concepts/Topics



- Access requirements
- Infrastructure requirements
- Remote/unattended systems
- Joint-use equipment
- Continuity of knowledge (CoK)
- Flexibility

MSR Safeguards Challenges

Unique fuel characteristics

- Bulk nuclear material
- On-site fuel synthesis
- Novel inputs (e.g., TRU)
- Fuel salt evolution
- Fuel-bearing heels

Maintaining CoK

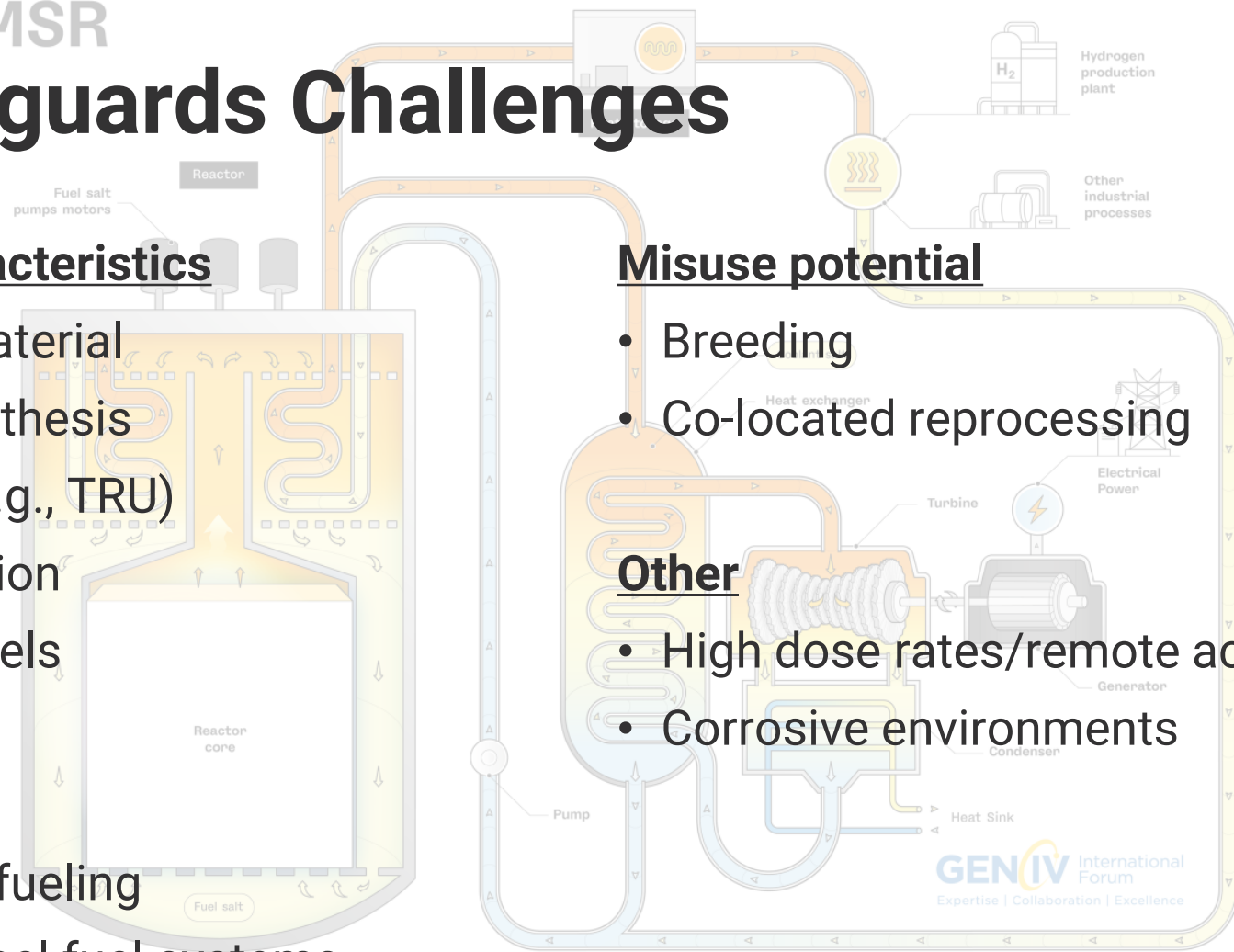
- Online/inline refueling
- Ex-core/ex-vessel fuel systems

Misuse potential

- Breeding
- Co-located reprocessing

Other

- High dose rates/remote access
- Corrosive environments



Molten Salt Reactor



MSR design variation will require a versatile approach

Summary

- MSRs pose a number of safeguards challenges that will require consideration during the design process
- SBD vendor engagements are underway for various advanced reactor designs (including MSRs), often through Member State Support Programmes
- The IAEA seeks to standardize SBD guidance through the development of model safeguards approaches
- The IAEA remains ready to collaborate on SBD for advanced reactors



Thank you!
